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# The Structure and Function of Multilateral Aid Institutions

ER RP 75-17 June 1975

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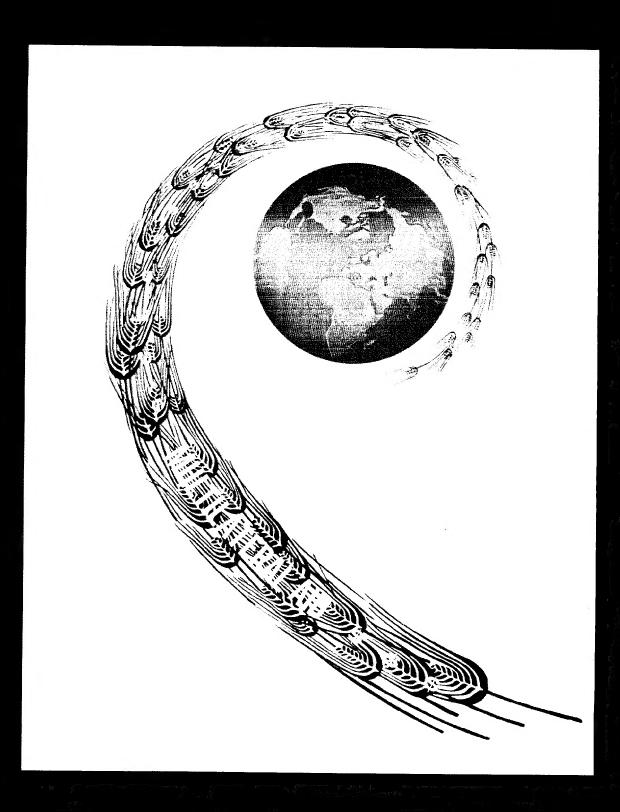
#### Foreword

This publication is intended to serve as a general reference on multilateral assistance to the LDCs: the institutions involved, their purpose, membership, and funding. It also provides estimates of the amount of multilateral aid provided to LDCs in 1974.

The data were derived from official sources, where available, and supplemented by estimates that are conservative.

The Office of Economic Research has published other aid-related reports dealing with multilateral and bilateral aid to LDCs.

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# THE STRUCTURE AND FUNCTION OF MULTILATERAL AID INSTITUTIONS

#### KEY FINDINGS

- 1. There are now 14 major multilateral aid institutions dispensing aid to less developed countries (LDCs). Some, such as the World Bank Group and the International Monetary Fund (IMF), carry out worldwide operations. Others, such as those sponsored by the Organization of Petroleum Exporting Countries (OPEC), operate exclusively within a selective regional or cultural framework (see the centerfold).
  - Multilateral institutions as a group committed about US \$9 billion to LDCs in 1974, an increase of nearly 60% from 1973. Disbursements topped \$4.5 billion.
  - The World Bank Group remained the leading donor; the IMF Oil Facility, funded primarily by OPEC, also made a major contribution.
  - Non-project assistance to meet emergency needs of the LDCs formed a large portion of multilateral aid - \$3 billion.
- 2. We foresee no further additions to the list of major multilateral institutions for several years, although new aid outlets may develop within the established structures. OPEC will continue to be a major source of funding for these institutions. In the short run, emergency aid will continue to account for a significant share of the total. We expect project aid gradually to return to prominence, with the World Bank Group and IMF taking on increased responsibilities for channeling assistance.

#### **DISCUSSION**

#### The Institutions

3. Multilateral assistance – a direct outgrowth of post-World War II international efforts to help reconstruct Europe's war-damaged economies – has developed into a complex of 14 major institutions plus their subsidiary agencies.

#### STATINTL

Note: Comments and queries regarding this publication are welcomed. They may be directed to of the Office of Economic Research, Code 143, Extension 5291.

These institutions provided some \$9 billion (see Table 1) of aid to LDCs<sup>1</sup> in 1974, accounting for about one-third of all official aid pledged.<sup>2</sup> Among them, UN agencies, including the World Bank and International Monetary Fund, accounted for more than two-thirds of the total, regional institutions about one-fifth, European Community-sponsored institutions 7%, and the new Arab-sponsored agencies 4%. This distribution follows roughly the pattern of recent years, except that regional banks had smaller shares (see Table 2).

- 4. The World Bank (IBRD); its soft loan affiliate, the International Development Agency (IDA); and the International Monetary Fund (IMF), which provides 7-year credits through the new Oil Facility (see Table 3), are the major sources of global multilateral financial assistance.<sup>3</sup> Other agencies of the United Nations also provide small amounts of technical, social, and commodity assistance on a worldwide basis (see Table 4). As a group, these multilateral organizations provided \$6.2 billion worth of aid during 1974.
- 5. Regional aid institutions did not emerge until 1959 with the establishment of the Inter-American Development Bank (IDB). Subsequently, regional development banks have been established for all areas of the Third World (see Tables 5a, b, and c). They include banks for Central America, Africa, Asia, and most recently (in 1970) for the Caribbean. All of the regional banks emphasize assistance for regional social and economic development programs, especially multinational projects or projects of common concern. As a group, regional banks committed \$1.8 billion worth of aid during 1974.
- 6. The regional development bank concept follows a uniform pattern -- most are modeled after the World Bank. Usually the regional banks have been funded by capital subscriptions from developing nations, only part of which is paid in. This capital is used as guarantee for bond issues floated in private capital markets. Most of the banks also have established soft loan windows similar to that of the IDA that are funded by developed nation sponsors and by a part of the income from banking operations.
- 7. Beyond the two broad groupings those with global interests and those confined to specific regional interests there is a growing number of multilateral aid organizations bound together by mutual political, commercial, religious, or

<sup>1.</sup> The LDCs include all countries of Africa except the Republic of South Africa; all countries of East Asia except Hong Kong and Japan; Malta, Portugal, Romania, Spain, and Yugoslavia in Europe; and all countries in Latin America, the Near East, and South Asia.

<sup>2.</sup> Aid from governments and international bodies whose members are governments.

<sup>3.</sup> The International Finance Corporation (IFC), also a World Bank affiliate, is not included as an aid donor, because it provides risk capital to private entities.

cultural interests. Most important among these are the agencies associated with the European Community (EC) and, more recently, with the Arab states (see Tables 6 and 7a, b, and c). Together, such agencies accounted for about \$1 billion of aid in 1974. The EC has used the European Investment Bank (EIB), the European Development Fund (EDF), and the Cheysson Fund for emergency aid to perpetuate EC members' historic commercial ties with certain LDCs.

8. During 1974, special-interest aid outlets mushroomed under OPEC sponsorship. Indeed, for a time it appeared that there would be as many new multilateral OPEC-sponsored institutions as there were oil-exporting states, each seeking to provide aid to LDCs with close ethnic, religious, or political ties. Implementing the agreements was another story. Only three of the seven Arab agencies that had been set up were actually in operation by the end of 1974. Several special funds for African and Arab states and the Islamic Solidarity Fund were relegated to the status of administrative units within established financial organizations.

#### Performance in 1974

- 9. Multilateral aid pledged to LDCs in 1974 equaled \$9 billion, \$3.3 billion above 1973. OPEC played a critical role in expanding multilateral aid activities, accounting for roughly 45% of all the aid channeled through these institutions. Influenced primarily by political considerations and high rates of return on secure investments, OPEC channeled about 4% of its oil receipts to LDCs through multilateral agencies. This included \$2.1 billion of OPEC purchases of World Bank bonds,<sup>4</sup> \$1 billion for the IMF Oil Facility, \$300 million to UN agencies, and \$350 million extended to LDCs directly by Arab multilateral organizations. An additional \$1 billion of OPEC funds was committed in capital subscriptions to Arab institutions.
- 10. The World Bank Group, with commitments of \$4.5 billion, continued as the principal source of multilateral aid to LDCs in 1974. It was followed by the regional bank groups that provided \$1.8 billion and the IMF Oil Facility with commitments of \$1.2 billion. The EC channels provided \$600 million. Arab multilateral agencies, still neophytes in the aid business, extended about \$350 million, all to Arab or African states.
- 11. During 1974, multilateral aid agencies disbursed about \$4.5 billion, up nearly 50% from 1973. A large share (40%) was provided for emergency assistance

<sup>4.</sup> Approximately \$1.5 billion was actually transferred by the end of 1974.

and came from the IMF Oil Facility, UN emergency operations, and those of the European Community and Arab states. The remaining \$2.7 billion was mostly project aid, previously committed by development banks.

#### Characteristics of Multilateral Assistance

- 12. Multilateral aid has conventionally been intended to promote economic development, primarily for infrastructure projects. Multilateral agencies have concentrated their assistance on bankable projects i.e. projects able to pay the rates charged by private capital markets. Institutions providing this kind of aid and carrying the largest share of the aid burden (the World Bank and regional banks) charge near the commercial interest rates. These ranged up to 8%-8-1/4% in 1974. The credits allow 10-30 years for amortization. To accommodate equally basic needs for poorer LDCs that cannot afford these terms, a soft loan window has been established in most multilateral development banks. These windows usually offer low-interest or interest-free loans and allow up to 50 years for repayment. Eligibility for these soft loans usually requires some sort of poverty test such as a low per capita income level. Still an important component of the aid total, concessional lending fell to about 15% of total development aid in 1974, from 30% in 1973.
- 13. Most of the institutions provide technical assistance in order to assure the implementation of their programs. Technical aid activities, nevertheless, comprise less than 1% of the total outlays of these organizations. Most of the agencies administer the UN technical assistance programs as well as their own. Increasingly, they also are providing technical support for bilateral lending programs.
- 14. Inflation, accelerated by sharply increased prices for oil and food, created urgent LDC demands for emergency balance-of-payments assistance in 1974. These demands could not have been satisfied by the conventional multilateral organizations. A few UN agencies were equipped to provide emergency funds, but nowhere near the scale required. Only the creation of the IMF Oil Facility and the burgeoning Arab multilateral aid organizations made it possible for increased amounts of multilateral aid to reach the most seriously affected countries (MSAs),5 especially India, Pakistan, and Sahelian Africa. The new Arab facilities enhanced the options of a number of African and Arab nations because of softer terms and larger availabilities. In total, emergency resources in 1974 amounted to about \$1.8 billion. For the first time medium- and long-term balance-of-payments aid

<sup>5.</sup> Most seriously affected countries (MSAs) are defined by UN criteria to include low per capita income (not exceeding \$400), sharp increase in import costs of essentials relative to export earnings, high ratio of debt service to export earnings, and low level of foreign exchange reserves to meet requirements.

became an important aspect (20%) of multilateral assistance, although it was a far smaller part of the aid total than development assistance.

#### **Prospects**

- 15. The proliferation of multilateral institutions will probably not continue, although additional concessional aid outlets are planned within the global institutions. OPEC will continue to be a major source of funding for multilateral assistance through agencies created by its members and through such institutions as the IBRD and IMF.
  - OPEC funding of global aid institutions will provide the major oil exporters with a sound investment and good return on their money.
  - Assistance from OPEC multilateral institutions will tend to parallel aid from established multilateral agencies.
  - Reliance on established institutions for feasibility studies and technical services will smooth the road for OPEC bilateral and multilateral aid implementation.
- 16. The established multilateral agencies, particularly the IBRD and the IMF, will take on increased responsibility for channeling aid. The World Bank is considering a 52% expansion of its annual commitments during the next five years, while the IMF Oil Facility is prepared to expand significantly its assistance in 1975, the last year of its existence. In addition, new aid channels are being considered, especially a Special Trust Fund within the IMF for long-range balance-of-payments assistance for the poorer LDCs and a third window in the IBRD to provide credits on terms between those of the World Bank and the IDA (30-year repayment after a 7-year grace at 4% interest).
- 17. Emergency operations will again be the focus of multilateral aid activities because of the threat to LDC solvency posed by the adjustments to increases in the cost of energy. Beyond the next year or two, long-term development efforts again are expected to take center stage. The LDCs, gaining more clout, will press for sustained programs of development. Multilateral channels, less subject to the vagaries of national political decisions, will be the aid vehicle that the LDCs will prefer.

APPENDIX

STATISTICAL TABLES

# Multilateral A

#### EIB

#### **European Investment Bank**

Major Recipient Turkey; \$98 million

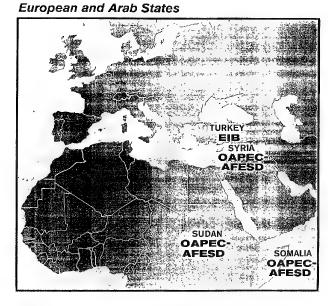
#### **OAPEC-AFESD**

Arab Fund for Economic and Social Development

> Major Recipients Sudan; \$43 million Syria; \$25 million Somalia; \$23 million

#### **Special Fund for Poorest Arab States**

Major Recipient Sudan; \$37 million



# Worldwide UN United Nations

Major Reci, India; ¶ Bangla

#### CDB

#### Caribbean Development Bank

Major Recipient Jamaica; \$9 million

#### BCIE

Central American Bank for Economic Integration

#### IDB

# Interamerican Development Bank and Fund for Special Operations

Major Recipients Mexico; \$186 mil ion Argentina; \$183 million Brazil; \$181 million

#### Western Hemisphere



#### MF

#### International Monetary Fund: Special Oil Facility

Major LDC Recipients India; \$242 million Yugoslavia, \$168 million Pakistan, \$118 million

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Table 1

Aid Commitments to Developing Nations by Multilateral Institutions, 1974

Million US \$

**s** eci, a; \$ glac

	World Bank Group		IMF Oil Facility	Regional	Special-Interest Agencies		4.11	
	IBRD	IDA	Commitments/ Disbursements	Development Institutions	Arab	EC	All Other	Total
10000	3,278.1	1,257.8	1,194.4 179.9	1,828.5 125.8	341.8 247.7	623.2 331.6	480.61 120.8	9,004.4 2,055.5
Africa	717.5	332.2		120.0	21.3			178.8
Algeria	157.5		****		2.7		.,	15.2
Botswana	9.5	3.0	****	 7.0		2.8	•••	14.8
Burundi		5.0			2.8	4.7	4.5	51.7
Cameroon	34.1	****	5.6	****	1.5	3.0	4.0	11.8
Central African Republic		****	3.3		4.4		2.9	25.4
Chad		11.0	2.7	4.4		1.2		1.2
Congo			****		1.2	$\frac{1.2}{2.6}$	2.1	8.0
Dahomey	****	****	****	2.1				0.2
Equatorial Guinea	****		****	****	0.2		 4.1	247.9
Ethiopia		52.9	****	****	7.1	183.82		18.2
Gabon				4.8		8.4		5.0
Gambia		2.4	****	2.2	0.4	••••		
Ghana		12.4		4.8	4.4		4.8	26.4
Guinea			4.2	8.0	0.8		3.2	16.2
Guinea-Bissau			****		0.2			0.2
Ivory Coast	4 = 0		13.5		3.6	38.3	2.5	105.5
Kenya		33.5	38.7	3.6	1.8	6.0	5.4	99.4
Lesotho		4.0	****	<b>5</b> .5	1.4		1,6	12.5
Liberia			1**1	2.4	1.8		.,,,	8.2
		22.4	4.2	****	2.4	13.6	4.6	54.0
Malagasy Republic		12.0	4.8	0.6	3.8			21.2
Malawi		8.0	****	4.4	3.9	****	8.3	24 . 6
Mali		7.9	****	8.9	5.8		2.4	25.0
Mauritania		3.5		****	1.4			23.4
Mauritius			••••	9.6	18.6			169.2
Moroeco			****		0.2		3.9	9.1
Niger		5.0		5.7	,	••••		133.2
Nigeria			••••	5.1	1.0	1.4	2.4	16.2
Rwanda		6.3	****	4.6	3.8		$^{2.4}$	13.8
Senegal	. 3.0		 r o		1.8		3.1	14.2
Sierra Leone			5.2	$\frac{4.1}{3.3}$	31.0	15.6	5.5	73.4
Somalia		18.0			80.6		5.0	187.0
Sudan		34.7	57.5	9.2				12.8
Swaziland	. 3.5	5.0	****	2.2	2.1	0.0	12.0	193.3
Tanzania	. 65.0	61.2	34.2	4.8	7.1	$9.0 \\ 1.7$		12.0
Togo		6.0	****	3.4	0.9			75.0
Tunisia				4.1	6.8	****	****	17.4
Uganda			6.0	5.8	5.6	****	9.5	13.6
Upper Volta		8.0		0.4	2.7		2.5	
Zaire		10.0		••••	6.4	37.8	****	54.2
Zambia				4.8	6.2			31.0
Regional		***				1.7	33.6	35.3
East Asia		115.0	109.3	377.0	••••	0.7	24.6	1,391.6
Burma		41.0		16.3				57.3
Fiji			. 0.4			****		0.1
Indonesia		57.5		78.1			6.8	279.9
Laos				6.1			1.0	7.1
			•	65.5			.,	
Malaysia		9.8	•	58.3		0.7	3.7	
Philippines				0.8				
Samoa				****				
Singapore			108 0	89.5			•••	283.4
South Korea	60.0							

Footnotes at end of table.

Table 1

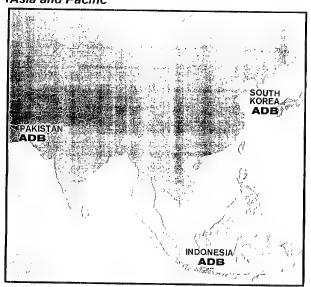
Aid Commitments to Developing Nations by Multilateral Institutions, 1974 (Continued)

Million US \$

	World Ba	nk Group	IMF Oil Facility	Regional	-	-Interest ncies		
		•	Commitments/	Development			All	
	IBRD	IDA	Disbursements	Institutions	Arab	EC	Other	Total
East Asia (Continued)								
South Vietnam			****	20.5			1.0	21.5
Thailand	130.0	7.0	****	41.6	****	****	****	178.6
Tonga			****	0.3				0.3
Regional		****	****	••••		****	12.1	12.1
Latin America	538.2	36.2	223.8	1,141.1		24.7	57.0	2,021.0
Antigua		****	****	0.1		****	****	0.1
Argentina			****	183.0				183.0
Barbados			****	9.5		****		9.5
Belize	****		****	1.8				1.8
Bolivia		6.2		47.0	****		****	53.2
Brazil	59.5	****	****	181.3				240.8
Chile	13.6		****	97.3				110.9
Colombia	8.0		50.2					58.2
Costa Rica	23.5		22.7	54.7		•••	****	100.9
Dominica				2.2		****		2.2
Dominican Republic	21.0		****	37.2	****			58.2
Ecuador	23.2		••••	55.9				79.1
El Salvador	19.5	6.0	21.6	33.9	****		2.6	83.6
Grenada				0.1				0.1
Guadeloupe	****		****			2.6		2.6
Guatemala				19.9				19.9
Guyana	12.9		••••				1.0	13.9
IIaiti		10.0	4.6	0.5		1.0	3.1	19.2
Honduras	3.0	3.0	20.3	38.8	****	3.4	3.1	71.7
Jamaica	46.5			9.0	****			55.5
Mexico	$\frac{40.5}{212.0}$	••••	****	186.0	••••		••••	398.0
Netherlands Antilles		••••	****		••••	 o n	••••	8.2
		••••	4.0	 12.1	****	8.2	****	
Nicaragua	****	****	4.0		••••	****	****	16.1
Panama	94.5	11.0	8.9	15.5		****	••••	24.4
Paraguay	24.5	11.0	****	50.5	••••	•••	••••	86.0
Peru	26.0		****	65.5	••••	****	****	91.5
St. Kitts		••••	****	0.1	••••	****	****	0.1
St. Vincent	****	****	****	0.2	••••		****	0.2
Surinam		****	*****		••••	9.5	••••	9.5
Trinidad and Tobago	23.0	***		6.1	••••	****	••••	29.1
Uruguay		****	91.5	21.6	••••	****	****	113.1
Venezuela	22.0	••••	****				****	22.0
West Indies	****	••••	****	2.3	****	•••	****	2.3
Regional				9.0	••••	****	47.1	<b>56</b> . 1
Near East	426.9	86.5	11.3	6.0	94.1	2.7	28.9	656.4
Egypt	85.0	55.0	••••	6.0	22.0		3.4	171.4
Iran	210.5	****	****	****			4.7	215.2
Israel	35.0		****	****			****	35.0
Jordan	****	7.5	****	****	****	****		7.5
Lebanon	****		****	****	N.A.			N.A.
North Yemen	****	8.6		****	25.0		2.4	36.0
Oman	8.4		****	****			0.2	8.6
Saudi Arabia	****		••••	****		****	2.1	2.1
South Yemen		5.4	11.3	****	22.1	1.6	5.7	46.1
Syria	88.0	10.0		****	25.0	1.1		124.1
Regional	****	****	****	••••		****	10.4	10.4

Footnotes at end of table.

# id Institutions Icentration, 1974 Approximation, 1974 Approximatio



### ADB

## Asian Development Bank and Fund

Major Recipients
Pak stan; \$105 million
South Korea: \$89 million
Indonesia; \$78 million.

o.ents 38 mi ion tesh; \$33 mi lion



#### **IBRD-IDA**

World Bank Group: International Bank for Reconstruction and Development

> Major Recipients Yugoslavia; \$256 million Turkey; \$228 million Mexico; \$212 million

#### International Development Association

Major Recipients india: \$443 m Ilion Bangladesh; \$120 mili on





#### AFDB

### African Development Bank and Fund

Major Recipients Morocco; \$10 m llion Sudan; \$9 million Mauritania; \$9 million

#### **ASFA**

### Arab Special Fund for African States

Major Rec pients Etn.opia; \$7 million Tanzania; \$7 mil ion

#### EDF

#### **European Development Fund**

Major Recipient Sahel-Etniopia; \$64 m Ilion

Table 1

Aid Commitments to Developing Nations by Multilateral Institutions, 1974 (Continued)

Million US \$

	World Ban	dz Croun	IMF Oil Facility	Regional	Special- Agei	Interest icies		
		_	Commitments/	Development		EC	All Other	Total
	IBRD	IDA	Disbursements	Institutions	Arab	EC	Other	Total
South Asia	112.0	687.9	450.5	178.6	••••	164.1	96.7	1,689.8
Afghanistan			****	14.2			****	14.2
Bangladesh		120.0	48.9	54.0		42.3	33.2	298.4
Cambodia				****	****		1.6	1,6
India	52.0	443.1	242.0	****		110.0	37.7	884.8
Nepal		13.8		3.1				16.9
Pakistan	60.0	87.0	118.5	104.6	****	3.1	7.0	380.2
Sri Lanka		24.0	41.1	2.7	****	8.7	9.3	85.8
Regional			1,111	****		****	7.9	7.9
Other	718.5	****	219.6	****	****	99.4	13.7	1,051.2
Cyprus	14.0	****	7.7	****		0.7	0.8	23.2
Greece	30.0	****	43.8	****			1.2	75.0
Romania	190.0	****					2.0	192.0
Turkey	228.0	****	****	****		98.7	2.6	329.3
Yugoslavia			168.1	****			0.8	425.4
Regional			***	****	****		6.3	6.3
Unspecified 3		****	****	****	****	****	138.9	138.9
Onspectifica	••••							

<sup>&</sup>lt;sup>1</sup> Including three major UN agencies World Food Program (WFP), the United Nations Development Program (UNDP), and the Secretary General's Special Account for Emergency Operations.

Table 2

Aid Commitments to Less Developed Nations by Multilateral

Aid Institutions 1

Million US \$

	1973	1974
Global Total	5,700	9,000
World Bank Group	3,800	4,550
IMF Oil Facility		1,200
Other United Nations agencies	200	500
European Community	400	600
Regional development banks	1,300	1,850
Arab special interest agencies	Negl.	350

<sup>&</sup>lt;sup>1</sup> Because of rounding, components may not add to the total shown.

<sup>&</sup>lt;sup>2</sup> Including EC commitments to Sahelian Africa as a region.

<sup>&</sup>lt;sup>3</sup> Including \$118 million under the World Food Program.

Table 3

Global International Aid Institutions: Specialized Agencies of the United Nations

	World Bar		
	International Bank for Reconstruction and Development (IBRD)	International Development Association (IDA)	International Monetary Fund (Oil Facility)
1974 commitments	\$3.3 billion	\$1.3 billion	\$1.2 billion to LDCs
Headquarters	Washington, D.C.	Washington, D.C.	Washington, D.C.
Membership	124 members who also belong to IMF	113 members who also belong to IMF and IBRD	126 members
Date established	1945	1960	1974
Decisionmaking body.	Board of Governors and the Exec- utive Directors	Board of Governors and the Executive Directors	Executive Board
Purpose	Finance development projects and programs	Finance development projects and programs	Finance current account deficits resulting from increased petro- leum prices
Resources and status	\$30.4 billion subscribed, \$3.0 billion paid in, with the remainder callable. Depends on capital markets for major share of resources; outstanding borrowings of \$9.6 billion, as of 30 June 1974	\$11.6 billion pledged, \$7.1 billion paid in from subscription, voluntary contributions, and IBRD transfers	\$3.7 billion made available in 1974, principally by oil-export- ing states for both LDCs and developed countries
Terms of loans	8%, 20-25 years, including 5 years' grace	<sup>3</sup> / <sub>4</sub> % service charge, 50 years, including 10 years' grace	3-7 years repayment, 71/4% interest
Recipients	All members are eligible, but loans usually are made only to members with per capita income less than \$850	Members with per capita income less than \$375 to supplement IBRD loans on terms that are less burdensome on balance of payments	Oil-importing members meeting certain criteria on the scope and nature of balance-of-pay- ments problems

#### Table 4

## Major United Nations Aid Programs

	United Nations Development Program (UNDP)	World Food Program (WFP)
1974 commitments	\$228 million 1	\$118 million
Headquarters	New York	Rome
Date established	1949	1961
Governing group	Governing Council accountable to ECOSOC	24-man IGC which is elected by FAO and ECOSOC
Membership	Open to all UN members	Open to all UN members
Purpose and resources	Preinvestment and technical assistance for development projects in LDCs	Provide food assistance as a backup to development pro- grams; provide emergency food assistance
Aid terms	Grant	Grant

	Secretary General's Special Account	United Nations Educational, Scientific and Cultural Organization (UNESCO)	United Nations Industrial Development Organization (UNIDO)
1974 commitments	\$135 million	N.A.	N.A.
Headquarters	New York	Paris	Vienna
Date established	1974	1945	1967
Governing group	Secretary General	34-member Executive Board	45-member Industrial Development Board
Membership	33 most seriously affected LDCs	Open to all UN members	Open to all UN members
Purpose and resources	Balance-of-payments assist- ance for the MSAs	Provide support for mem- ber efforts to eliminate illiteracy	Assist in transfer of indus- trial technology to LDCs
Aid terms	Grant	Grant	Grant

<sup>&</sup>lt;sup>1</sup> Because indicative planning commitments are made over several years and tend to overestimate allocations, actual expenditure figures have been used.

#### Table 5a

#### Regional Development Institutions

#### Africa

	African Development Bank (AFDB)	African Development Fund (AFDF)
1974 commitments	\$88 million, cumulative \$217 million (1964 74)	\$46 million, began operations in 1974
Headquarters	Abidjan, Ivory Coast	Abidjan, Ivory Coast
Membership	40 members, limited to independent African countries	16 non-African nations and AFDB
Date established	1964	1971 agreements signed
Decisionmaking body	Board of Governors	12-man Board of Governors weighted evenly between regional and non-regional mem- bers. Fund administered by AFDB
Purpose	Financing development projects particularly regional or multi-national projects	Concessional loans comparable to IDA of World Bank Group
Resources and status	\$484 million authorized capital, \$440 million subscribed, \$193 million paid in as of June 1974	\$214 million authorized, \$145 million sub- scribed, \$102 million paid in by the end of 1974
Terms of loans	6% with 3/4% commitment fee, 15–30 years, including 3–10 years' grace	Interest-free, 3/4% administrative charge, 50- year repayment with 10 years' grace, loans to a maximum 10 million units of account <sup>1</sup> for regional projects and \$5 million units of account for national projects
$\Lambda id\ recipients$	African members	African members, especially least developed
1. One unit of account equals \$1.21.		

#### 1. One unit of account equals \$1.21.

#### Table 5b

#### Regional Development Institutions

#### Asia Asian Development Fund (ADF) Asian Development Bank (ADB) \$548 million, cumulative \$2.0 billion None 1974 commitments..... (1966 74)Manila Manila Headquarters..... 27 regional members and 14 non-regional, 27 regional members and 14 non-regional, including the United States including the United States 1972 agreement signed operative 28 June 1974 Decisionmaking body..... Board of Governors Board of Governors Concessional loan fund administered by ADB Finance foreign exchange costs of projects Purpose..... comparable to IDA of World Bank Group to promote economic development Authorized \$2.8 billion, subscribed \$2.8 bil-Authorized \$525 million, subscribed \$461 Resources and status..... million, \$245 million paid in. Additional lion. Paid in \$503 million as of November 1973, with outstanding borrowing of \$283 \$257 million will be transferred from fund previously contributed to the terminated million as of 31 December 1974 multi-purpose Special Fund 81/4%, 10 30 years repayment, including 40 years with 10 years' grace, 1% interest Terms of loans..... 3 7 years' grace Asian members Asian members Aid recipients.....

#### Table 5c

#### Regional Development Institutions

#### Latin America

	Interamerican Development Bank (IDB)	Central American Bank for Economic Integration (CABEI)	Caribbean Development Bank
1974 commitments	\$1.1 billion, cumulative \$6.5 billion (1959 74)	N.A.	\$13.6 million, cumulative \$58 million
Headquarters Membership	Washington, D.C.  24 Western Hemisphere members, including the United States and Canada	Tegucigalpa, Honduras Guatemala, El Salvador, Hon- duras, Nicaragua, Costa Rica	Bridgetown, Barbados 16 members, including the United Kingdom, Canada, and West Ger- many
Date established	1959	1961	1970
Decisionmaking body.	Board of Governors	10-member Board of Governors (2 from each member country)	7-member Board of Governors
Purpose	Accelerate economic develop- ment of Latin American mem- bers, collectively and indi- vidually	Promotion of economic integra- tion and balanced develop- ment of members	Promote economic integration of Car- ibbean members and finance devel- opment projects with special atten- tion to members with limited access to other capital
Resources and status	Subscribed \$10.3 billion (including \$4.4 billion contributed toward the Fund for Special Operation, the concessional loan fund comparable to IDA)	\$60 million authorized and \$40 million subscribed	\$100 million authorized, \$66 million paid in plus a \$53 million Special Development Fund, the equivalent of the IDA in the World Bank Group, subscribed to by non-regional members and the United States. Trinidad and Tobago established a \$5 million Special Fund for least developed members
Terms of loans	15 30 year maturities at 8%. Fund for Special Operations loans for 20 40 year terms at 1% 4%	3% 8% interest, repayment up to 15 years	Commercial rates to larger members and 2 1/2% repayable over 35 years for the Special Fund
Aid recipients	Latin American members	Members	Caribbean members

# Table 6 Special Interest Aid Institutions Sponsored by The European Community 1

	European Investment Bank (EIB)	European Development Fund (EDF)	Cheysson Fund
1974 commitments	\$141 million to associated states	\$165 million	\$120 million
Headquarters	Luxembourg	Luxembourg	Brussels
Membership	9 Community members	9 Community members	9 Community members
Date established	1958	1958	1974
Decisionmaking body	Board of Governors and 18 Directors	Board of Governors and 18 Directors	Council of Ministers of European Community
Purpose	Funding for projects in public and private sectors of mutual Community interest	Economic and special develop- ment assistance	Emergency balance-of-payments assistance
Resources and status	1.5 billion units of account <sup>2</sup> subscribed, 20% paid up plus funding from capital markets	Community budget allocations for five-year periods and EIB contributions. Soft loan win- dow of European Investment Bank	Community contributions
Terms	8 25 years, $2^{1}/_{2}\%$ $6^{1}/_{2}\%$	Grants or loans with repayments up to 40 years, including 10 years' grace at 1%	Grants
Recipients	Associated states (members are eligible for borrowing at market interest rates)	Associated states	17 of the LDCs on the UN's 1974 most seriously affected list

<sup>&</sup>lt;sup>1</sup> The EC also participates in the Food Aid Convention (FAC).

<sup>&</sup>lt;sup>2</sup> One unit of account equals \$1.21.

#### Table 7a

#### Special Interest Aid Institutions Sponsored by Arab Islamic States

#### For Arab States

	Arab Fund for Economic and Social Development (AFESD)	OAPEC Fund for the Poorest Arab States
1974 commitments	\$176 million	\$80 million
Headquarters	Kuwait	Kuwait
Membership	All 20 Arab League members	OAPEC members
Date established	Agreement signed in 1968; first meeting November 1972	1974
Decisionmaking body	Arab League	Arab League, administered through AFESD
Purpose	Loans to Arab League members for pro- ductive investment in public and private sectors, especially joint ventures among Arab states	Provide balance-of-payments assistance to non-oil-producing Arab states
Resources and status	Authorized capital \$338 million	Authorized capital \$80 million, all paid in
Ferms of loans	10 years or more at 4% 6% interest, eventually may establish a soft loan counter like IDA	10-year maturity, after a 10-year grace, interest free
Aid recipients	Members of Arab League are eligible	Mauritania, Morocco, North Yemen, So- malia, South Yemen, and Sudan

#### Table 7b

#### Special Interest Aid Institutions Sponsored by Arab Islamic States

#### For Islamic States

	Islamic Development Bank (IDB)	Islamic Solidarity Fund
1974 commitments	None Saudi Arabia	None
Membership	27 members of Islamic Conference	35 Islamic nations
Date established	Agreement signed in March 1972, not yet in operation	February 1974; agreement not yet in operation
Decisionmaking body	Board of Governors	Seven-member executive committee, ap proval by Islamic Foreign Ministers Conference
Purpose	Project loans to member countries, for industrial development, may also make equity investments	Emergency relief assistance and cultural enrichment for Moslem nations
Resources and status	Authorized capital \$2.4 billion, subscribed \$1.2 billion	Authorized capital unknown; pledged \$30 million, \$2.0 million paid in
Terms of loans	Interest free, other terms unknown	Grants and interest free loans
Aid recipients	Islamic Conference Members, 27 Arab and Islamic states signed charter, Iraq and Syria have also applied for membership	Islamic states

# Table 7c Special Interest Aid Institutions Sponsored by Arab Islamic States

#### For Africa Arab Bank for Economic Arab Technicial Assistance Development in Africa Arab Special Fund for Africa Fund for Africa 1974 commitments.... None \$88 million disbursed of \$176 million committed Headquarters..... Khartoum Cairo (Arab League Secretariat) Membership..... Arab League Arab League Date established . . . . Agreement signed at Sixth Arab Agreement signed June 1974, dis-Agreement signed January 1974 Summit, November 1973 bursement began in October 1974 Decisionmaking body. Governing council including Arab League Saudi Arabia, Jordan, UAE, Bahrain, Tunisia, Qatar, and Kuwait Loans to help compensate for in-Finance technical assistance Purpose..... Soft loans for development creased oil costs, special attention needs for African states to land-locked and droughtstricken nations; to develop African oil resources, to compensate for economic loss because of break in relations with Israel Resources and status.. Authorized capital \$500 million, Authorized capital \$200 million to Authorized capital \$25 million, \$206 million subscribed paid in, minimum \$9 million be maintained at same level, \$195 million paid in as of January 1975. UAE, Saudi Arabia, Kuwait, and Iraq pledged to increase their 1974 capital contributions Terms of loans...... 50-year repayment, low interest 25 years with 10-year repayment, interest free Aid recipients...... African states African oil-importing states, except African nations, but eventually

Sudan and Morocco

may benefit other LDCs

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For each collection program contributing information to the publication, check only the highest rating that is applicable. More than one collection program may be rated as Key, Supplemental, or Incidental for each publication. If the source did not provide any reporting useful in the publication, check the box labeled Not Applicable.

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# THE STRUCTURE AND FUNCTION OF MULTILATERAL AID INSTITUTIONS

#### KEY FINDINGS

- 1. There are now 14 major multilateral aid institutions dispensing aid to less developed countries (LDCs). Some, such as the World Bank Group and the International Monetary Fund (IMF), carry out worldwide operations. Others, such as those sponsored by the Organization of Petroleum Exporting Countries (OPEC), operate, exclusively within a selective regional or cultural framework (see the centerfold).
  - Multilateral institutions as a group committed about US \$9 billion to LDCs in 1974, an increase of nearly 60% from 1973. Disbursements topped \$4.5 billion.
  - The World Bank Group remained the leading donor; the IMF Oil Facility, funded primarily by OPEC, also made a major contribution.
  - Non-project assistance to meet emergency needs of the LDCs formed a large portion of multilateral aid \$3 billion.
- 2. We foresee no further additions to the list of major multilateral institutions for several years, although new aid outlets may develop within the established structures. OPEC will continue to be a major source of funding for these institutions. In the short run, emergency aid will continue to account for a significant share of the total. We expect project aid gradually to return to prominence, with the World Bank Group and IMF taking on increased responsibilities for channeling assistance.

#### DISCUSSION

#### The Institutions

3. Multilateral assistance – a direct outgrowth of post-World War II international efforts to help reconstruct Europe's war-damaged economies – has developed into a complex of 14 major institutions plus their subsidiary agencies.

These institutions provided some \$9 billion (see Table 1) of aid to LDCs<sup>1</sup> in 1974, accounting for about one-third of all official aid pledged.<sup>2</sup> Among them, UN agencies, including the World Bank and International Monetary Fund, accounted for more than two-thirds of the total, regional institutions about one-fifth, European Community-sponsored institutions 7%, and the new Arab-sponsored agencies 4%. This distribution follows roughly the pattern of recent years, except that regional banks had smaller shares (see Table 2).

- 4. The World Bank (IBRD); its soft loan affiliate, the International Development Agency (IDA); and the International Monetary Fund (IMF), which provides 7-year credits through the new Oil Facility (see Table 3), are the major sources of global multilateral financial assistance. Other agencies of the United Nations also provide small amounts of technical, social, and commodity assistance on a worldwide basis (see Table 4). As a group, these multilateral organizations provided \$6.2 billion worth of aid during 1974.
- 5. Regional aid institutions did not emerge until 1959 with the establishment of the Inter-American Development Bank (IDB). Subsequently, regional development banks have been established for all areas of the Third World (see Tables 5a, b, and c). They include banks for Central America, Africa, Asia, and most recently (in 1970) for the Caribbean. All of the regional banks emphasize assistance for regional social and economic development programs, especially multinational projects or projects of common concern. As a group, regional banks committed \$1.8 billion worth of aid during 1974.
- 6. The regional development bank concept follows a uniform pattern most are modeled after the World Bank. Usually the regional banks have been funded by capital subscriptions from developing nations, only part of which is paid in. This capital is used as guarantee for bond issues floated in private capital markets. Most of the banks also have established soft loan windows similar to that of the IDA that are funded by developed nation sponsors and by a part of the income from banking operations.
- 7. Beyond the two broad groupings those with global interests and those confined to specific regional interests there is a growing number of multilateral aid organizations bound together by mutual political, commercial, religious, or

<sup>1.</sup> The LDCs include all countries of Africa except the Republic of South Africa; all countries of East • Asia except Hong Kong and Japan; Malta, Portugal, Romania, Spain, and Yugoslavia in Europe; and all countries in Latin America, the Near East, and South Asia.

<sup>2.</sup> Aid from governments and international bodies whose members are governments.

<sup>3.</sup> The International Finance Corporation (IFC), also a World Bank affiliate, is not included as an aid donor, because it provides risk capital to private entities.

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#### Foreword

This publication is intended to serve as a general reference on multilateral assistance to the LDCs: the institutions involved, their purpose, membership, and funding. It also provides estimates of the amount of multilateral aid provided to LDCs in 1974.

The data were derived from official sources, where available, and supplemented by estimates that are conservative.



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